

Message Text

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INFO ALL NATO CAPITALS
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C O N F I D E N T I A L STATE 038922

E.O. 11652:GDS

TAGS: PFOR, NATO, CSCE

SUBJECT: CSCE: THEMES FOR USE BY ALLIES DURING BELGRADE
REVIEW OF IMPLEMENTATION

REF: A) USNATO 700 B) STATE 9708

1. AT MEETING OF NATO CSCE EXPERTS FEBRUARY 7, CHAIRMAN
ASKED IF WE COULD CONTRIBUTE AN EXAMPLE OF LIST OF THEMES
WHICH ALLIES COULD DRAW ON DURING REVIEW OF IMPLEMENTATION
AT BELGRADE (REF A). WE TRANSMIT BELOW TWO SUCH EXAMPLES,
COVERING FINAL ACT CHAPTERS ON CBMS AND HUMAN CONTACTS FOR
CONSIDERATION IN POLADS.

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2. YOU SHOULD CIRCULATE THESE EXAMPLES TO POLADS,
REITERATING THAT WHAT WE HAVE IN MIND IS TO IDENTIFY, FOR
USE BY WESTERN COUNTRIES DURING BELGRADE REVIEW OF IMPLE-
MENTATION, THOSE POINTS WHICH CLEARLY DIFFERENTIATE
WESTERN PRACTICES IN AREAS COVERED BY THE FINAL ACT FROM
PRACTICES OF USSR AND EASTERN EUROPEAN COMMUNIST GOVERNMENTS.

WE BELIEVE USE OF SUCH COMMON THEMES BY ALL WESTERN COUNTRIES IN BELGRADE WILL HELP TO CONVEY TO THE COMMUNIST GOVERNMENTS WHAT WE EXPECT OF THEM, AND WILL MAKE WESTERN EFFORTS IN CSCE MORE UNDERSTANDABLE TO THE PRESS AND PUBLIC (REF B). IN EACH CASE THE THEMES WE HAVE IDENTIFIED

DESCRIBE WESTERN PRACTICES; IT WILL OF COURSE BE NECESSARY IN NATIONAL PRESENTATIONS IN BELGRADE TO PROVIDE PERTINENT EXAMPLES OF INSTANCES IN WHICH SOVIET AND EASTERN EUROPEAN PRACTICES DO NOT MEASURE UP TO THE STANDARDS SET BY THE FINAL ACT. IN THIS RESPECT THE INTERNATIONAL STAFF COUNTRY PAPERS WILL PROVIDE A USEFUL DATA BASE ON WHICH THE ALLIES CAN DRAW IN THEIR PRESENTATIONS IN BELGRADE.

3. IN PRESENTING OUR EXAMPLES YOU SHOULD NOTE THAT WE HAVE EXPERIMENTED WITH TWO ALTERNATIVE FORMATS: ON A SIMPLE LISTING OF THEMES APPLICABLE TO THE CHAPTER UNDER CONSIDERATION, AND THE OTHER ATTEMPTING TO IDENTIFY A PRINCIPAL THEME FOR EACH SUBHEADING. WE BELIEVE THAT IN DRAWING UP SUCH LISTS ALLIES MAY FIND THAT EACH OF THESE FORMATS IS SUITABLE TO SOME PARTS OF THE FINAL ACT. YOU SHOULD ALSO INDICATE THAT WE WISH TO AVOID LONG DRAFTING EXERCISES. WE BELIEVE THAT THE KIND OF SHORTHAND NOTATION OF THEMES WHICH WE HAVE USED IS SUFFICIENT TO MAKE THEM USEFUL TO ALLIED DELEGATIONS IN BELGRADE, AND THAT FURTHER ELABORATION MAY PROVE DIFFICULT IN VIEW OF DIFFERING POLICIES AND PRACTICES OF ALLIED COUNTRIES. YOU SHOULD STATE THAT, WHILE WE ARE PREPARED TO DRAW UP FURTHER LISTS OF THEMES, WE WOULD PREFER TO MAKE THIS A JOINT EFFORT, AND THUS URGE OTHER

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ALLIES AND/OR IS TO CONTRIBUTE DRAFTS FOR OTHER SECTIONS.

4. FOR OTTAWA: CANADIAN EXPERTS AT FEB 7 NATO MEETING EXPRESSED INTEREST IN CONTRIBUTING TO THIS EFFORT, PERHAPS BY DRAFTING THEMES PAPER ON CSCE DECLARATION OF PRINCIPLES. YOU SHOULD CONTACT ALEX CHISTOFF, DEPARTMENT OF EXTERNAL AFFAIRS CSCE EXPERT, AND PROVIDE HIM WITH TEXTS AND EXPLANATORY COMMENTS TRANSMITTED IN THIS TELEGRAM. YOU SHOULD INDICATE THAT WE WOULD WARMLY WELCOME A CANADIAN CONTRIBUTION.

5. BEGIN TEXT:

-- THEMES FOR USE DURING BELGRADE REVIEW OF IMPLEMENTATION.

(A) CBMS

-- HAVE NOTIFIED ALL MAJOR MANEUVERS.

-- HAVE NOTIFIED NUMEROUS SMALLER MANEUVERS.

-- HAVE INVITED OBSERVERS FROM LARGEST POSSIBLE NUMBER OF STATES.

-- HAVE ENSURED THAT OBSERVERS HAVE FULLEST POSSIBLE ACCESS TO, AND UNDERSTANDING OF, MANEUVERS.

-- FAVOR INCREASED MILITARY EXCHANGES.

-- FAVOR REAL PRACTICAL STEPS TOWARD DISARMAMENT.

-- PREPARED TO CONSIDER NEW OR STRENGTHENED CBMS WITHIN THE CONTEXT OF THE FINAL ACT.

(B) HUMAN CONTACTS

(1) FAMILY CONTACTS

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PRINCIPAL THEME: VIRTUALLY NO RESTRICTIONS ON POSSIBILITIES FOR FAMILY VISITS.

-- NO EXIT VISA REQUIREMENTS.

-- NO ADVERSE EFFECTS FROM APPLICATIONS TO HAVE CONTACTS ON BASIS OF FAMILY TIES.

(2) REUNIFICATION OF FAMILIES

PRINCIPAL THEME: POSITIVE SUPPORT FOR REUNIFICATION OF FAMILIES.

-- EXPEDITIOUS HANDLING OF APPLICATIONS FOR REUNIFICATION.

-- NO EXIT VISA REQUIREMENTS.

-- MODERATE FEES.

-- ALL REGULATIONS PUBLISHED AND AVAILABLE TO PUBLIC.

-- VERY FEW APPLICATIONS DENIED -- CAN REAPPLY IMMEDIATELY-- FEES ONLY CHARGED WHEN APPLICATIONS GRANTED.

-- REASONS FOR REFUSALS ARE CLEARLY STATED.

-- NO RESTRICTIONS ON BRINGING HOUSEHOLD AND PERSONAL EFFECTS -- AND SAVINGS.

-- VISITS MAY TAKE PLACE WHILE APPLICATIONS FOR REUNIFICATION ARE PENDING.

-- FULL SUPPORT FOR RED CROSS RED/CRESCENT ACTIVITIES.

-- NO ADVERSE EFFECTS RESULTING FROM APPLICATION FOR REUNIFICATION.

-- IMMIGRANTS ARRIVING FOR FAMILY REUNIFICATION HAVE SAME FACILITIES AS CITIZENS.

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(3) MARRIAGE BETWEEN CITIZENS OF DIFFERENT STATES

PRINCIPAL THEME: NO RESTRICTIONS ON MARRIAGE BETWEEN NATIONALS OF DIFFERENT STATES.

-- REQUIRED DOCUMENTS ISSUED EXPEDITIOUSLY AND WITHOUT RESTRICTION.

-- NO RESTRICTIONS ON TRANSFER OF DOMICILE IN CASES OF MARRIAGE BETWEEN NATIONALS OF DIFFERENT STATES - OR THEIR CHILDREN.

(4) TRAVEL

PRINCIPAL THEMES:

(I) NO RESTRICTIONS ON EXIT.

(II) SIMPLE PROCEDURES FOR ENTRY.

(III) VIRTUALLY NO RESTRICTIONS ON INTERNAL TRAVEL EXCEPT IN RETALIATION FOR RESTRICTIONS IMPOSED IN OTHER COUNTRIES.

-- NO CURRENCY CONVERSION REQUIREMENTS.

-- MINIMAL FEES FOR VISAS OR TRAVEL DOCUMENTS.

-- FAVOR CONCLUSION OF CONSULAR CONVENTIONS.

-- NO RESTRICTION ON CONSULAR ACCESS TO CITIZENS.

(5) RELIGIOUS CONTACTS AND TRAVEL

PRINCIPAL THEME: NO RESTRICTIONS ON RELIGIOUS ACTIVITIES.

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(6) TOURISM

-- ACTIVELY PROMOTE TOURISM.

-- WELL DEVELOPED FACILITIES FOR TOURISM.

-- EXPEDITIOUS PROCESSING OF FORMALITIES FOR TOURISM.

(7) YOUTH, SPORT AND OTHER CONTACTS

-- FAVOR INCREASED YOUTH EXCHANGES, TOURISM AND SPORT AND
OTHER DIRECT CONTACTS.

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Message Attributes

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